38 rue Victoria Street, Finch, ON K0C 1K0 Tel: 613-984-2948 Fax: 613-984-2872 Toll Free: 1-877-984-2948 www.nation.on.ca

### **Board of Directors**

## **Section 28 Hearing Agenda**

Date: February 15, 2024

**Time:** 9:30 am

Location: Watershed Room, SNC

Address: 38 Victoria Street, Finch, ON K0C 1K0



#### **Board of Directors**

# **Section 28 Hearing Agenda**

February 15, 2024 at 9:30 am

1.	Roll Call	
2.	Chair's Remarks	
3.	Declaration of Conflict of Interest	
4.	Presentation of Staff Information: Alison McDonald and Sandra Mancini	
	a. Staff Report - 2023-CLR-R010	3-5
	b. SNC Engineering Review - 2023-CLR-R010	6-7
	c. Lascelles Revised Grading & Drainage Plan 2023-CLR-R010	8
5.	Presentation of Applicant Information: Dannie Villeneuve	
	a. Revised Application 2023-CLR-R010	9-14
	b. Letter of Rationale 2023-CLR-R010	15-18
6.	Questions	
7.	Deliberation and Decision	
8.	Adjournment	

Carl Bickerdike,

Chief Administrative Officer.

/rb



**To:** Board of Directors

From: Alison McDonald, Managing Director, Approvals

**Date:** January 16, 2024

**Subject:** Permit Application 2023-CLR-R010, 170 Voisine Road, Rockland

#### **RECOMMENDATION:**

The SNC Board of Directors approve application 2023-CLR-R010 with conditions, made under Ontario Regulation 170/06: Regulation of Development, Interference with Wetlands and Alterations to Shorelines and Watercourses, under Section 28 of the Conservation Authorities Act.

#### INTRODUCTION:

- 1. This report was prepared by South Nation Conservation (SNC) Staff for the Board of Directors hearing on February 15, 2024, at 9:00 a.m.
- 2. The subject of the hearing is permit application 2023-CLR-R010 made by Dannie G. Villeneuve ("the Applicant"), to demolish an existing dwelling and construct a new dwelling and new private septic system.

This report contains the following:

- Permit Application Form, Ontario Regulation 170/06: Regulation of Development, Interference with Wetlands and Alterations to Shorelines and Watercourses, made pursuant to Section 28 of the Conservation Authorities Act, signed by Dannie G. Villeneuve, dated November 17, 2023
- Letter of Rationale prepared by the applicant.
- Drawing: "Conceptual Site Grading & Drainage Plan", prepared by Lascelles Engineering and Associates Ltd., signed, stamped, and dated by M.C.M. Rodrigue on Nov 09, 2023.
- Technical review comments prepared by SNC engineering team.



































#### THE APPLICATION:

- 1. The Applicant proposes to demolish the existing dwelling and construct a new dwelling and new private septic system;
  - a. The existing dwelling has a basement living space.
  - b. The Applicant proposes a new single-story dwelling without a basement.
  - c. The proposed footprint will be larger than the existing dwelling;
- 2. The regulatory flood elevation at this location has been determined to be 44.12 meters above sea level (CGVD2013);
- 3. The Applicant has demonstrated the proposed dwelling can be floodproofed to meet SNC Regulation Policies 7.1.2(c); and
- 4. The Applicant demonstrated the proposed development will not have a negative impact on upstream and downstream properties.

#### ISSUE BEFORE THE BOARD:

- 1. The subject property and access road are entirely within the regulatory floodplain of the Ottawa River. During a 100-year flood event, the access road would be inundated with 1.4 m of flood water;
- The proposal to enlarge the ground floor footprint is contrary to SNC Regulation Policies since safe access is not available during a 100-year flood event;
  - a. Specifically, SNC Regulation Policies Section 7.1.2-7.1.4 do not permit additions to the building footprint in the flooding hazard except where safe access is established.
- 3. The Ontario Provincial Policy Statement states that all development must have safe access appropriate for the nature of the development and the natural hazard.



#### **CONCLUSION:**

The Applicant proposes to reconstruct the dwelling with all habitable floor space above the regulatory flood elevation, and the number of dwelling units will remain the same. SNC staff do not object to the application, with conditions.

Should the Board of Directors approve the permit, staff recommend the permit contain conditions that satisfy SNC Regulation Policies, save for the proposed exceptions granted herein, including:

- The reconstruction must meet the flood proofing requirements found within the Ministry of Natural Resources Technical Guide - River and Stream Systems: Flooding Hazard Limit (2002).
- 2) The reconstruction must demonstrate no impact on neighbouring properties.
- 3) The lowest opening into the dwelling be set at the 100-year flood elevation plus wave uprush.
- 4) The proposed elevation for the septic's outlet be higher than the 100-year flood elevation.
- 5) A 6-meter erosion access allowance be provided.
- 6) Staff also recommend The Applicant establish an emergency plan with the City of Clarence-Rockland to ensure in the event of a flood, access routes are clearly marked, and any other issues have been adequately addressed.

Alison McDonald

Managing Director, Approvals



January 18, 2024

South Nation Conservation 38 Victoria Street Finch, Ontario K0C 1K0

Attn: Alison McDonald, Managing Director, Approvals

Residential Reconstruction with Private Septic Sewage System Permit # 2023-CLR-R010 170 Voisine Road Rockland, Ontario

South Nation Conservation (SNC) reviewed the following documents:

- Lascelles Revised Conceptual Grading & Drainage Plan 2023-CLR-R010; Prepared by Lascelles Engineering and Associates Limited, signed, stamped, and dated Nov 9, 2023.
- Private Septic System Design; Prepared by Lascelles Engineering and Associates Limited, Not signed, Not stamped, and dated Feb 1, 2023.

SNC offers the following comments regarding the above-noted development:

#### Α. Flooding Hazard

#### A.1. Dwelling:

The 100-year flood elevation and flood hazard elevations (which includes wave uprush) at 170 Voisine Road are 44.37 and 45.43 (CGVD 1928). According to the "Conceptual site grading & drainage plan - Nov 09, 2023" proposed by Lascelles Engineering and Associates Limited, the site will be filled and raised to 45.25 (CGVD 1928). The Top of Slab (TOS) of the proposed dwelling and detached garage has an elevation of 45.45 (CGVD 1928). It is assumed that the lowest elevation of the house will be 45.45 (CGVD 1928). A 4:1 slope has been proposed to gradually extend the fill to the natural ground.

The proposed dwelling will be constructed 1.08 m above the 100-year flood elevation and 0.02 m above the flood hazard elevation.

The lowest opening into the dwelling should be set at the maximum of 100-year flood elevation plus 0.3 m (44.67), and 100-year flood elevation plus wave uprush (45.43). In this case, the lowest opening should be set at 45.43 or higher (CGVD 1928).































The access road will be flooded for a depth of 1.4 m in a 100-year flood event. This depth could be increased due to the effects of wind and wave.

#### A.2. Septic:

According to the "Private Septic System Design Feb 01, 2023" drawing, the proposed elevation for the septic's outlet pipe is 45.27 (CGVD 1928). This is higher than the 100-year flood elevation (44.37).

#### B. Erosion Hazard:

There is no concern regarding the stability of the slope at this location. Also, the aerial imagery shows that the shoreline is protected. The proposed maps show that there is a 3-meter access allowance available on the west side of the property.

According to MNR guidelines, a 6-meter erosion access allowance should be provided. The proposed 3 meters is enough considering access to the shoreline from the Ottawa River for any repair.

#### C. Neighboring Properties

No excess drainage should be conveyed to the neighboring properties.

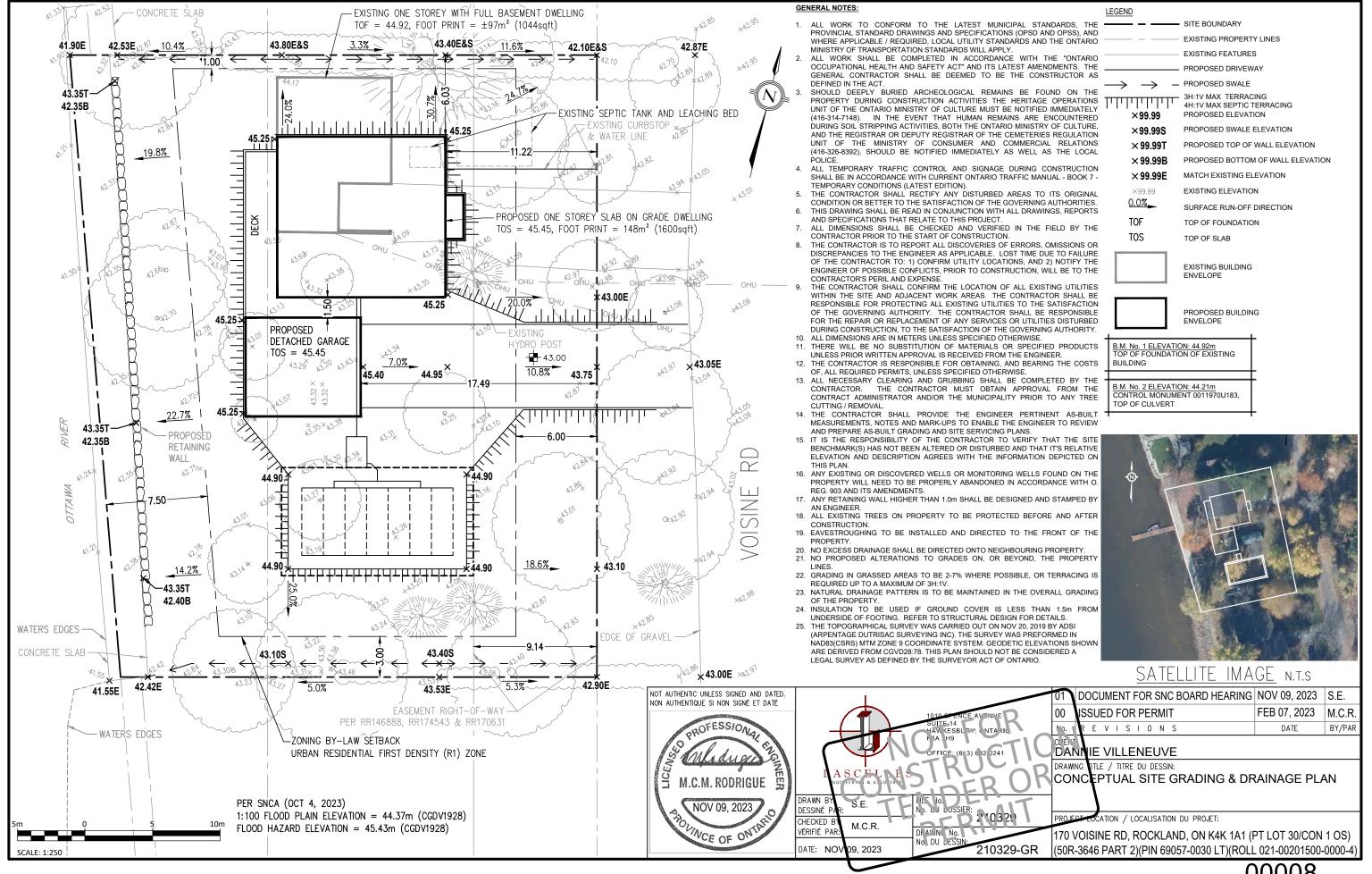
#### D. Requirements

- All new construction should be above 45.43 (CGVD 1928) elevation.
- All lowest openings should be set at 45.43 (CGVD 1928) or higher.
- There is no safe access to the property in a 100-year flood event. This should be noted.
- The septic outlet should be set at 44.37 (CGVD 1928) or higher.
- The 3-meter erosion access allowance is considered enough in this case due to the potential access by the Ottawa River.
- No runoff from the property should be conveyed to the neighboring properties.

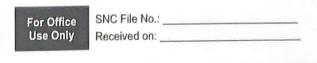
Sincerely,

4

Shahin Zand
Water Resources Engineer
South Nation Conservation Authority







38 rue Victoria Street, Finch, ON K0C 1K0 Tel: 613-984-2948 Fax: 613-984-2872 Toll Free: 1-877-984-2948 www.nation.on.ca

### **Permit Application Form**

#### **ONTARIO REGULATION 170/06:**

Regulation of Development, Interference with Wetlands and Alterations to Shorelines and Watercourses made pursuant to Section 28 of the Conservation Authorities Act, R.S.O. 1990, c. C.27

Lar	ndowner Information
Name(s): <u>Lannie Villeneuve</u>	Address: 984 Laporte St.  Rockland (ON)  Postal Code: K4K 1A5.
	Rockland (OUX)
Organization:	Postal Code: K4K 1A5
Pur Tal. / 12-441-1350	Email: dannie Villeneuve 130 kotmail.c
Bus. Tel.: <u>6/3-446-1358</u> Cell: <u>6/3-222-1467</u>	Fax:
Sell. 01) 000 110+	
	Agent Information
Name:	Address:
Organization:	
Bus. Tel.:	Email:
Cell:	Fax:
Pre-	application Consultation
the form of a phone conversation, meeting, en	h all supporting documentation before being processed.
Have you conducted any pre-consultation wit	h a Regulations Officer or Planner at South Nation Conservation to
determine site issues and technical requirement	
Yes No If yes, please specify and p	
Many communications between	ean) me, SalcA, François Elie by
e-muis, 300m meetings	and asite virit by Geoff owns.
Permit Application Form: Ontario Regulation 170/0	2023 Revision (2023-08-09)



	Location of Proposed Works
	Property Assessment Roll No.: 021 - 0020 500 - 0000 - 4
	Municipal Street Address: 170 Voisine Rd.
	Current Municipality: Box Klond. Former Municipality:
	Lot: Pt Lat 30 Concession: Con 1 05 Structure Identification No.;
	Reg. Lot No: Reg. Plan No:
	Project or Property Coordinates (optional):
	UTM Easting UTM Northing
	Latitude Longitude
	Other Identifier (ex. road crossing): Private Rd.
	Other Identifier (ex. road crossing): Private Rd.  50R-31646 PARTZ, PIN 69057-0030 IT
	Purpose of Proposed Works
	Place or remove fill, or grading Construct new building Addition or renovation of building
	☐ Erosion control or shoreline work ☐ Install sewage disposal system ☐ Construct pond or reservoir
	☐ Alter a watercourse (e.g. crossing, relocation, culvert, bridge) ☐ Install dock
	Other (please specify):
	Project Details
a Residenti	Description of proposed works:  - benotition of existing duelling private  al Construction of new duelling, and Septic system  and duble are  and garage with breezulary
	Proposed start date: 2024 Anticipated date of completion: 2026  Existing use of land (i.e. vacant, residential, etc.): residential dwelling.  Proposed use of land:



#### **Agent Authorization**

This agent authorization section must be completed and signed by the property owner(s) if this application is submitted by an agent on behalf of the owner(s) or if the proposed works are to be carried out by an agent on behalf of the owner(s). If the owner is a corporation acting without an agent, the application must be signed by an officer of the corporation and the corporation's seal (if any) must be affixed.

Note to the owner(s): If the application is prepared by an agent, authorization should be withheld until the application and any supporting documents have been examined and approved by you, the owner(s). [print owner(s)'s name(s)], hereby I/We, [print agent's name or organization], to provide as my agent any authorize required authorizations or consents, to submit the enclosed application to South Nation Conservation, and to appear on my behalf at any hearing(s) of the application and to provide any information or material required by SNC Staff and the SNC Board of Directors relevant to the application for purposes of obtaining a permit in accordance with the requirements of Ontario Regulation 170/06. Signed at the city/town of Signature of Property Owner(s): \_\_\_\_\_ Date: Signature of Property Owner(s): Utility Providers — As appropriate, to be completed by utility providers. The following is considered landowner authorization and SNCA does not require additional documentation. Right of Way/Public Place (Existing municipal right of way/public place and is permitted as agreed to by the utility company and the municipality or other landowner.) Non-Road Allowance Occupations (Existing easement, agreement, license, lease, permit or property purchase.) Private Property/New Subdivision (Project is located on private property that the utility company has been invited onto to install services.) **Terms and Conditions** Permits or approvals may be required from other federal or provincial agencies, and/or municipalities prior to undertaking the proposed work. SNC permission does not exempt the owner/agent from complying with any or all other laws, statutes, ordinances, directives, regulations, or approvals that may affect the proposed work and the property or the use of same. Fees paid are for application processing only. SNC Staff reserve the right to refuse permission based on its 11. interpretation of Ontario Regulation 170/06 and SNC regulation policies. All applicants are granted the right to a hearing under Section 28(12) of the Conservation Authorities Act. Permits are transferable so long as site conditions and plans remain unchanged from the date the permit was 111. issued. SNC may cancel or change a permit granted under Ontario Regulation 170/06 if (1) false information was submitted IV. as part of the permit application or (2) the work deviates from the conditions of the permit without SNC's prior written approval. An SNC appointed officer may enter on private property, other than a dwelling or building, if the entry is for the V purpose of considering a request related to the property for permission that is required by Ontario Regulation 170/06. SNC will not enter the property without first contacting the landowner for permission.

Every person who contravenes Ontario Regulation 170/06 or the terms and conditions of an SNC permit is guilty of an offence and on conviction is liable to a fine of not more than \$10,000 or to a term of imprisonment of not more than three months [Conservation Authorities Act ss. 28(16)]. An order may also be issued for removal of the

Permit Application Form: Ontario Regulation 170/06

offending structure or material [Conservation Authorities Act ss. 28(17)(18)(19)].



I/We the undersigned hereby certify to the best of my/our knowledge and belief that all the above-noted, attached and/or supporting documentation information is correct and true. I/We further solemnly declare that the contents of the application and specifically the terms and conditions, and the declaration which is written below have been read.

By signing this application, the owner(s) grants SNC, its employees, and authorized representatives' access to the property for the purposes of obtaining information and monitoring any approved works pursuant to Section 28(20) of the Conservation Authorities Act. SNC will not enter the property without first contacting the landowner for permission.

Name of Owner(s): Dannie & Villeneuve

Signature: Date: Date

#### **Collection of Information**

Personal information is collected in accordance with Ontario Regulation 170/06. Information submitted in this application may be disclosed to departments or agencies of local, provincial, or federal government for review and comment. It may also be disclosed to members of the public in accordance with the requirements of the *Municipal Freedom of Information and Protection of Privacy Act*, R.S.O. 1990, c. M.56. Questions about the collection of information should be directed to South Nation Conservation.

#### **Minimum Application Requirements**

The following information is required to meet the requirements of Ontario Regulation 170/06. All items listed below that are applicable to your application must be indicated and accompany the submission before your application can be deemed complete.

Additional information prepared by qualified professionals may be required to process a permit application including, but not limited to:

- a. topographic surveys or lot grading/drainage plans;
- b. flood plain analysis/delineation studies, hydrology/hydraulic analysis;
- c. environmental impact studies;
- d. stormwater management plans; and
- e. slope stability and erosion studies.



	General Requirements (all applications)
X	Completed application form signed and dated by applicant(s) or authorized agent.
	Correct application fee included. If the fee amount is to be determined after the submission, this requirement is not applicable.
У	Location map of subject property in relation to surrounding roads, buildings, and waterbodies providing clear travel directions. If subject property assessment roll number is provided, this requirement is not applicable.
V	Plan of property showing lot line dimensions and area of subject property to scale.  Submission of a survey plan is preferred.
	Site rehabilitation or restoration plan, if required.
X	
	Provide photographs of the area to be altered.
	From the list below, please identify and complete the sections pertinent to the project:
1.	
1.	From the list below, please identify and complete the sections pertinent to the project:  Construction of New Building or Reconstruction or Additions, and/or Renovations to a Building  Location, area and dimensions of existing structures, wells and septic system to scale on the property.
	Construction of New Building or Reconstruction or Additions, and/or Renovations to a Building  Location, area and dimensions of existing structures, wells and septic system to scale on the
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X	Construction of New Building or Reconstruction or Additions, and/or Renovations to a Building  Location, area and dimensions of existing structures, wells and septic system to scale on the property.  Both existing and proposed final grades including development envelope, area of septic system, road frontage and private drive referenced to a geodetic datum.  Construction drawings to scale in plan view and cross-sectional detail showing proposed use of
X	Construction of New Building or Reconstruction or Additions, and/or Renovations to a Building  Location, area and dimensions of existing structures, wells and septic system to scale on the property.  Both existing and proposed final grades including development envelope, area of septic system, road frontage and private drive referenced to a geodetic datum.  Construction drawings to scale in plan view and cross-sectional detail showing proposed use of each floor or level of building including area under main floor (i.e. basement, crawl space, etc.).  Grade elevation(s) of the lowest and all exterior openings (i.e. windows, doors, etc.) in relation to
X	Construction of New Building or Reconstruction or Additions, and/or Renovations to a Building  Location, area and dimensions of existing structures, wells and septic system to scale on the property.  Both existing and proposed final grades including development envelope, area of septic system, road frontage and private drive referenced to a geodetic datum.  Construction drawings to scale in plan view and cross-sectional detail showing proposed use of each floor or level of building including area under main floor (i.e. basement, crawl space, etc.).  Grade elevation(s) of the lowest and all exterior openings (i.e. windows, doors, etc.) in relation to final grades and elevation of basement floor slab/crawl space floor.  Flood proofing measures prepared by a professional engineer in accordance with SNC policy or



	Place or Remove Fill
	Site restoration plan including planting detail.
	Location, type, source and, amount in cubic metres of fill material. Note: Please provide the same information for cut, where applicable.
	Plan view and cross-sectional detail to scale showing existing grade and proposed final grade elevations referenced to a geodetic benchmark.
П	Construction techniques including phasing, if any, and method of filling.
	Geotechnical report prepared by a professional engineer in accordance with established standards and procedures when adjacent to steep and/or unstable slopes or when situated on organic soils, leda clay, or unstable bedrock.
	Fill deposit, where required.
	Details of erosion and sediment control measures to be implemented prior to commencement of work and throughout the construction period.
3. Altera	tion to a Watercourse
3. Altera	tion to a Watercourse  Construction style drawing to scale showing, in plan view and cross-sectional detail, the existing and proposed watercourse or watercourse crossing detail.
3. Altera	Construction style drawing to scale showing, in plan view and cross-sectional detail, the existing
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SENDER: Dannie VilleNeuve

984 rue Laporte

Rockland (ON) K4K 1A5

DATE: November 16th, 2023

RECIPIENT: South Nation Conservation Authority - SNC

38 Victoria Street

Finch (ON) KOC 1KO

SUBJECT: Request for new construction

170 Voisine Road Rockland (ON) K4K 1A1

Dear members of the Board of Directors and members of the relevant committee.

I hereby wish to submit a request for a new construction at 170 Voisine Road within the City of Clarence-Rockland, Ontario. To support my request, I rely on the loss of habitable space by condemning the basement of the current residence. I also rely on the fact that the present no safe passage will not be affected by the new construction. In addition, my current state of health imposes physical limits on my mobility which is the main factor of a one story construction which requires additional footprint.

The reasons for my request are multiple. First, I must bring to your attention that the 2017, 2019 and 2023 floods on the Ottawa River caused damage to the

foundation and basement floor of my property. During his visit in spring 2021, Mr. Geoff Owens, who was the Regulations Officer for South Nation Conservation at that time, observed the damages and documented them with pictures which could be used as supporting evidence to this statement. These photos must certainly be available in my file at South Nation Conservation.

By carrying out a new construction, I will be able to raise the general grade of the property and of the house to the 1:100 flood elevation which will significantly reduce any risk of damage by flooding in the future. The new construction will be in accordance with required elevations and ensure that the foundations are structurally reinforced to resist flooding pressure and hydrostatic pressure. By this very fact, the new construction will respect the City of Clarence-Rockland and the South Nation Conservation elevation requirement.

Attached to this document is a preliminary grading and drainage plan prepared by Lascelles Engineering and Associates Limited, which demonstrates that the new construction can be properly graded to direct any surface water runoff away from the neighboring property. The grading plan also demonstrates that there is sufficient room to accommodate a new private septic sewage system for 1600 square feet dwelling with maximum two (2) bedrooms. It should be noted that the dwelling is serviced by municipal water.

As you may have also noted on the conceptual grading plan attached to this letter, the construction would consist of a new one-story dwelling on a slab on grade foundation, therefore no basement. Prior to the floods of 2017 and 2019, the total living space was more or less 1750 square feet (basement included) which was reduced to about 900 square feet after the floods. Prior to the 2017 flood, there was also a third bedroom which was in the basement. By proposing a new one storey construction of more or less 1600 square feet of living/habitable space, I would be in theory reducing approximately 150 square feet of living/habitable space. Furthermore, the new construction is for a (2) bedroom dwelling limiting and even reducing the potential number of occupants from the existing dwelling prior 2017. Also, at the main floor of the new construction, I will need to allocate some square footage for a mechanical room for the hot water tank, the furnace and the air exchanger, storage area and a laundry room which is not considered living/habitable space.

It was understood during meetings with South Nation Conservation that there is no "safe access" to the property, therefore limiting the proposed construction to a replacement building/structure equal or less to the original footprint.

The proposed new construction would not meet this policy. However, the potential occupants will technically be reduced from the 2017 building and therefore having a positive effect on the statement of no safe access.

Another personal reason supporting the new construction is that following the second flood and at the start of the pandemic, my partner died of cancer and this changed my life plans. From that moment, I had to maintain two properties and as you know, this involves several financial and personal issues.

Third, in March 2022, I was infected with the COVID-19 virus which resulted in a diagnosis of long COVID, chronic fatigue and chronic pain. In March 2023, I was struck by a second infection of the same virus. Since March 2022, I have been an experienced teacher on sick leave due to symptoms following infections. One more reason why I must seal off the basement so that all the rooms are easy to access and without stairs; given that I do not have a crystal ball and unfortunately cannot predict my state of health (nor the doctors and Science for that matter) in future years, I must be proactive and move forward with house plans that will meet my state of health and will respect certain mobility criteria.

We ask at this hearing that the proposed construction be allowed considering that the number of occupants will not increase even if the footprint of the dwelling would. If 1600 square footage is not a possibility, at minimum, that the allowable 900 square foot construction which would meet policies be increased to a greater number that South Nation Conservation would consider and approve. I would adapt my construction with the new allowable footprint if needed.

I agree to respect all floodplain requirements and regulations with the proposed construction. Furthermore, my request does not exceed the objectives sought and desired by SNC in terms of the preservation of flood plains.

Finally, once we have established the allowable square footage, I will prepare all documents and plans required by South Nation Conservation and the City of Clarence-Rockland to obtain a building permit.

Thank you for carefully considering my request which does not exceed the acceptable parameters of a new construction.

Please accept my best regards.

Dannie VilleNeuve, owner of property at 170 Voisine Rd., Rockland

984 Laporte Street

Rockland (ON) K4K 1A